



**Northwestern Minnesota Synod**  
Evangelical Lutheran Church in America  
God's work. Our hands.

**2023 Compensation Guidelines**  
for Ministers of Word and Sacrament  
Called to Congregations/Parishes  
With Parsonages

# TABLE OF CONTENTS

Synod Compensation Guidelines: A Resource to Assist Congregations/Parishes and Church Workers.....	<b>Error! Bookmark not defined.</b>
Introduction: How Our Faith Informs Us .....	4
I. MAKING COMPENSATION DECISIONS.....	5
II. COMPENSATION FOR MINISTERS OF WORD AND SACRAMENT .....	6
A. Minimum Base Salary Guidelines .....	6
B. Housing.....	7
C. Social Security Reimbursement .....	7
D. Worship Supply.....	8
III. COMPENSATION AND BENEFITS .....	9
A. Letter of Call .....	9
B. Moving Expenses .....	9
C. Portico Benefit Services (ELCA Pension) and Other Benefits Plans .....	9
D. Travel Expense Reimbursement .....	10
E. Professional Expense Reimbursement .....	10
F. Official Synod Events.....	10
G. Continuing Education .....	11
H. Sabbath Rest and Time Off.....	11
I. Mutual Ministry .....	12
J. Military Leave .....	12
K. Part-Time Staff.....	12
L. Severance Policy .....	13
M. Other Provisions.....	13
IV. PROVISIONS THAT APPLY TO ALL EMPLOYEES .....	14
Appendix A: Northwestern Minnesota Synod Parsonage Guidelines .....	15
Appendix B: Northwestern Minnesota Synod Travel Expense Reimbursement.....	17
Appendix C: Worksheet for Ministers of Word and Sacrament with a Parsonage .....	18
Appendix D: Resources for Personnel & Compensation Issues in Congregations/Parishes of the ELCA ...	20

## **Synod Compensation Guidelines:** **A Resource to Assist Congregations/Parishes and Church Workers**

The Northwestern Minnesota Synod has prepared the following 2023 Compensation Guidelines for use by congregation councils, parishes, other ministry agencies, and church workers. These guidelines offer guidance regarding the minimum levels of compensation that are appropriate for rostered ministers, Synod Authorized Ministers and non-rostered employees of congregations/parishes in the synod.

These guidelines are designed to be a *resource* to *assist* church leaders in compensating church workers in ways that are fair, supportive and mission-driven. These are recommendations, not legislative mandates. They are meant to be helpful, not dictatorial. Those who have drafted these guidelines hope that this resource will allow compensation planning to occur in such a way that the partnership between the Evangelical Lutheran Church in America, the synod, the congregation/parish and all church workers will be strengthened.

How have these guidelines been created?

- First, they were drafted by a team of laity, rostered ministers, and synod staff members.
- Second, these guidelines have been reviewed by the Synod Council, which is made up of laity and rostered ministers from each of the synod's eight conferences.
- Upon the recommendation of the Synod Council, these guidelines were reviewed, discussed and approved by the Northwestern Minnesota Synod Assembly, to which every congregation/parish in the synod is responsible to send voting members.

Throughout the process there has been considerable input from both lay leaders and church workers.

As you use these guidelines, please keep in mind that Ministers of Word and Sacrament, Ministers of Word of Service, and other church workers are valuable resources for the whole church. rostered ministers, in particular, are called to serve the whole church. When a rostered minister is called to serve a congregation/parish, there are four partners to this process:

- A. *God*, who calls persons into ministries, through the church;
- B. *The congregation/parish* which issues the Letter of Call;
- C. *The rostered minister* who accepts the call; and
- D. *The synod* which supports the call process, with the synod bishop attesting each Letter of Call.

The compensation provided to a rostered minister is part of the Letter of Call documents that represent a covenant among all parties. This call may not be altered without consultation among and agreement from all parties. Thus it is important that all negotiations for change in compensation be done in conversation with the rostered minister and congregation/parish.

Finally, it goes without saying that compensation decisions should be viewed in light of other significant commitments by a congregation/parish—such as a commitment to justice for church staff persons and a commitment to supporting the work of the wider church through ELCA/synod mission support. If a congregation/parish is chronically under-compensating its staff, or if a congregation/parish is compensating staff in ways that are significantly higher than synod guidelines, it may be important to ponder the implications of this and consider alternatives. Congregation leaders are encouraged to consult with the synod bishop or a member of the synod pastoral staff in such discussions.

We warmly commend these compensation guidelines to the congregations and church workers of our synod.

Synod Council of the Northwestern Minnesota Synod  
Evangelical Lutheran Church in America  
*Wholly Devoted to Loving God and Loving Our Neighbor*

## **Introduction: How Our Faith Informs Us**

Decisions about compensation for rostered ministers<sup>1</sup> and other church workers, like other issues the church faces, are best made in light of our core biblical and theological convictions. What are some of the faith commitments that will influence our approach to this important subject?

1. Our starting point is that the grace of God in Jesus Christ can be neither bought nor sold. God insists on giving it freely. Indeed, all Christians receive in baptism a call to serve and proclaim the Good News of God's undeserved love in Jesus Christ.
2. All Christians are to declare the gospel, especially to those who have never heard it. Within the church, however, some are called to make this task a major occupational commitment. Some members of the church are asked to devote a significant amount of their time and energy to the ministry of equipping all of God's people for service in the world. When the church calls such persons to dedicate so much of their lives to public ministries that they cannot be employed elsewhere, the church takes upon itself a responsibility to pay those persons an appropriate wage.
3. The principle that laborers deserve their food (Matthew 10:10) is attested throughout the scriptures. In the Old Testament, priests were granted a portion of the sacrifices made by the people; tithes and other offerings were received to support God's servants. In the New Testament, Paul speaks of the duty of churches to support their leaders, even though Paul chose to waive this right for himself (1 Corinthians 9).
4. Insofar as the church is institutionally embodied, it is subject to the same standards of justice to which all human institutions are accountable. The church, however, is more than a human institution. At a deeper level, the church is the community of faith drawn together by God around the Word and Sacraments, empowered for witness in the world. Pastors, associates in ministry and other lay staff are simultaneously *employed* by congregations/parishes and *called* by the church to be fellow workers with all of God's people in the Body of Christ.

As churches and ministry agencies make decisions about compensation for staff members, they will bear in mind the identity and calling that are ours in Jesus Christ. Compensation decisions should be made in such a way that (a) God's mission flourishes, (b) staff members are cherished as servants of God, (c) there is a sense of faithful partnership between church members and staff members, and (d) all areas of the church's ministry thrive.

The following guidelines are designed to assist congregations/parish and ministry agencies (hereafter referred to simply as "congregations/parishes")<sup>2</sup> as they make decisions regarding the compensation of rostered ministers and non-rostered church staff. For additional assistance in determining a fair salary and benefits package for rostered ministers, please contact a member of the synod pastoral staff.

*Adapted from a document used in the Southwestern Minnesota Synod.*

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<sup>1</sup> For the purpose of this document, the term rostered minister refers to a person who is on the roster of Ministry of Word and Sacrament or Ministry of Word and Service of the Evangelical Lutheran Church in America.

<sup>2</sup> "Ministry agencies" include organizations such as Bible camps, long-term care facilities, hospitals, campus ministries, etc.

## **I. MAKING COMPENSATION DECISIONS**

The synod recommends that each congregation/parish have a *Personnel Committee* with a minimum of three persons, whose responsibilities would be:

- to develop, review, and revise personnel policies for the congregation/parish;
- to draft and periodically revise clear ministry descriptions (job descriptions) for each employee;
- to provide for regular (annual or semi-annual) evaluation of all members of the staff that includes goal review and goal setting;
- to assist with any needs, concerns, problems that may arise among the members of the staff; rostered ministers, and support staff;
- to meet annually with each staff member to discuss compensation needs and concerns;
- to recommend to the budgeting body (e.g. congregation/parish council, board of trustees, etc.) specific salary and benefits for each staff member;
- to advocate with the budgeting body on behalf of each member's salary needs.

In congregations/parishes, compensation packages for staff persons should be set by the congregation/parish council or whichever elected body has the responsibility and authority to manage the fiscal affairs of the congregation/parish. This should be done in consultation with the staff person(s) and Personnel Committee with possible input from the Mutual Ministry Committee as an advocate for the staff person. *Congregation meetings are too large to be deliberative regarding specific compensation packages.* Facts necessary for responsible decisions about compensation are not always available to all members of the congregation/parish. The council should place the recommended compensation package(s) in the budget and present it to the congregation(s)/parish for ratification at the annual meeting (or at a special congregation meeting when a new call is being extended).

It is helpful if the **compensation review** is held in the fall as part of the budget process.

- An annual compensation review is normally conducted by the Personnel Committee using these guidelines as the basis for the review. The Personnel Committee makes its recommendation to the appropriate budget-drafting committee and/or to the congregation/parish council.

For help in establishing a Personnel Committee, please refer to the resources listed in *Appendix D - Pastor and People: Making Mutual Ministry Work*, Augsburg Fortress. You may also contact a member of the synod pastoral staff for assistance.

## II. COMPENSATION FOR MINISTERS OF WORD AND SACRAMENT

### A. Minimum Base Salary Guidelines

These 2023 guidelines are intended to assist congregations/parishes and pastors in their annual compensation review.

This chart to the right represents the minimum guidelines recommended for single point congregations. **These figures represent base salary only and do not** include housing and utilities, social security, pension, medical insurance, or any other benefits.

**Additional Considerations:**

1. Ministers of Word and Sacrament with advanced degrees: i.e., DMin, PhD, STM, or other degrees the congregation deems germane to their ministry, add **\$1,000**.
2. For individuals supervising other professional staff, we recommend adding \$750 to \$2,000, commensurate with duties. Another option could be boosting the years of experience level 1 to 3 years.
3. Multi-point Parishes: If a solo Minister of Word and Sacrament serves two congregations, add \$1,000; if three, add \$2,000; etc.
4. Persons who have had other careers prior to entering rostered ministry should be given credit for that experience to the extent that it was helpful in preparing them for ministry. *Example: a person who taught school for 10 years could be given 5 years' credit on the salary guidelines.*
5. Congregations are encouraged to provide a matching contribution of up to \$100 per month to aid in reducing educational debt.
6. Part-time Ministers of Word and Sacrament will have consideration for salary and benefits corresponding to the duties, amount, and length of time of service.
7. Effectiveness: A congregation/parish should consider additional compensation based on exemplary service.

Years of Experience	Year of Ordination	Minimum Base Salary
Newly Ordained	2023	42,017
1	2022	42,622
2	2021	43,226
3	2020	43,831
4	2019	44,435
5	2018	45,040
6	2017	45,646
7	2016	46,251
8	2015	46,855
9	2014	47,459
10	2013	48,064
11	2012	48,668
12	2011	49,272
13	2010	49,877
14	2009	50,483
15	2008	51,088
16	2007	51,693
17	2006	52,297
18	2005	52,901
19	2004	53,506
20	2003	54,110
21	2002	54,714
22	2001	55,318
23	2000	55,922
24	1999	56,527
25	1998	57,131
26	1997	57,735
27	1996	58,339
28	1995	58,943
29	1994	59,549
30	1993	60,153
31	1992	60,757
32	1991	61,361
33	1990	61,967
34	1989	62,571
35	1988	63,175
36	1987	63,779
37	1986	64,383
38	1985	64,988
39	1984	65,592
40	1983	66,196

## B. Housing

An adequate housing allowance or a parsonage should be furnished for all Ministers of Word and Sacrament under call.

**Parsonage:** If a congregation/parish provides a parsonage, the congregation/parish should assume all costs for maintenance and utilities. These costs may be paid directly, or the pastor may be given a *Utilities Allowance* sufficient to cover these expenses. In addition to these costs, the congregation/parish should provide and maintain major appliances in the parsonage.

For additional recommendations on parsonages, please see *Appendix A - Northwestern Minnesota Synod Parsonage Guidelines*.

Pastors who live in an unfurnished parsonage also may receive a furnishings allowance or have a portion of their base salary designated as a *Furnishings Allowance*.<sup>3</sup> If the pastor is offered such an allowance, it must be designated by the congregation/parish council prior to the beginning of the year.

While living in a parsonage has some advantages, it does not build equity for retirement. It is recommended that congregations/parishes or church organizations choose to compensate the pastor for this by making *Housing Equity Contributions* to their pastor's ELCA Retirement Plan account, 4.5% of base salary for rostered ministers in their 1-15 years of ministry and 6% for rostered ministers in the 15<sup>th</sup> year and beyond in ministry. Such housing equity contributions

- are not considered income for either federal income taxes or Social Security taxes,
- can be withdrawn any time and used to purchase a home and
- are subject to federal income taxes at withdrawal and an early withdrawal penalty if the withdrawal is not justified to the Internal Revenue Service as housing.

Pastors should be aware of the tax issues associated with receiving a cash housing allowance or a parsonage. Helpful information is available on the Portico Benefit Services website at <https://porticobenefits.org/> or by calling 800.352.2876. It may also be valuable to contact a qualified tax adviser who is knowledgeable about the unique tax situations for ordained pastors.

## C. Social Security Reimbursement

Congregations/parishes are required to pay FICA (Social Security and Medicare) taxes for all lay employees. Since IRS considers pastors self-employed for FICA purposes, but employed for income tax purposes, congregations/parishes cannot legally pay FICA directly for pastors.

The FICA tax for self-employed persons is currently 15.3%. Congregations/Parishes should stay abreast of any changes in this rate. Pastors must pay FICA tax on their base salary and housing allowance/rental value of parsonage.

Congregations/parishes are expected to reimburse pastors one-half of this amount (the equivalent of the employer's share of FICA, i.e. 7.65%). Such a *Social Security Reimbursement* must be considered as salary in reporting income to the IRS, and it is also considered income when computing pension plan contributions.

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<sup>3</sup> This allowance could be used to cover the costs of furniture, appliances not provided by the parish, vacuum cleaner, television, beds, decorator items, curtains, paintings, wallpaper, throw rugs, lawn mowers, cleaning supplies for home, broom, light bulbs, etc. This allowance cannot be used for personal toiletries such as soaps, paper products, toothpaste, etc.

## **D. Worship Supply**

When the pastor is not available to conduct worship services in the congregation/parish, the congregation/parish council should secure a supply pastor/worship leader, using the following guidelines.

- a. For Sunday mornings and midweek services, the congregation/parish shall compensate the supply pastor/worship leader \$175 for the first worship service, \$50 for the second worship service, plus \$25 for each additional service on the same day in addition to travel reimbursement at the IRS recommended rate.
- b. For weddings and funerals, the supply pastor/worship leader shall be compensated at least \$175 per service, and \$25 for each additional contact hour (wedding rehearsal, premarital counseling, meeting at the funeral home, etc.), in addition to any honorarium and travel reimbursement at the IRS recommended rate.
- c. Other supply services such as meeting, confirmation, calls, etc. shall be paid at a minimum of \$25 per hour, or at a rate mutually acceptable (to be negotiated prior to onset of services).



### **III. COMPENSATION AND BENEFITS**

#### **A. Letter of Call**

Every Rostered Minister serves under the terms of a Letter of Call. The bishop/synod staff are consulted prior to the issuance of the Letter of Call.

#### **B. Moving Expenses**

Good beginnings are important. It is helpful that the relationship between a rostered minister and congregation/parish “get off on the right foot.” The congregation/parish and rostered minister are urged to give thoughtful consideration to the needs of the other when undertaking a move. Because moving can be both exciting and stressful, the congregation/parish and rostered minister will want to reach a mutually satisfactory decision about the move as part of the compensation negotiations.

In making such decisions, the following guidelines should be kept in mind:

- The congregation/parish is normally responsible for moving all household, professional, and personal goods of a newly-called rostered minister and his/her family.
- This same principle applies during the course of a rostered minister’s ministry if the congregation/parish takes steps that require a rostered minister to make a local move.
- It is recommended that professional movers be utilized. If their services are not used, the means of transporting the rostered minister’s belongings must be mutually agreed upon ahead of time.
- When the services of professional movers are not used, a separate insurance policy covering the transported goods should be purchased by the congregation/parish. These policies are available from most insurance agencies.
- If a congregation reimburses a leader’s moving expenses, these may be considered taxable income. Please check with your tax professional regarding moving expenses.

#### **C. Portico Benefit Services (ELCA Pension) and Other Benefits Plans**

Congregations/parishes are to participate in **Portico Benefit Services (ELCA Pension) and other benefits plan** on behalf of their pastor, their spouse, and their eligible children. Complete information on enrolling and maintaining the pastor’s membership in **Portico Benefit Services and other benefits plan** at <https://porticobenefits.org/>.

We continue the recommendation to maintain appropriate level health benefits for our rostered ministers and lay church workers. All congregations and parishes of the Northwestern Minnesota Synod are encouraged to offer to pay for Portico’s Gold+ plan option or the Silver+ plan option. This will both continue to care for the health of all who serve under call or terms of employment and eliminate many of the variables facing congregations/parishes.

- a. ELCA Health Plan benefits should be provided for the **pastor, spouse and eligible children** unless such coverage is waived because family members are covered by the spouse’s health insurance.
- b. Health Care Benefits should be provided through the ELCA Health Plan.
- c. Rostered ministers serving under call are eligible to enroll if they are employed by an eligible employer and are scheduled to work at least 15 hours per week for six or more months per year.
- d. In order to insure adequate retirement income for all pastors, the synod encourages congregations that may be paying a pastor below “guidelines” to make Portico Benefit Services contributions/parishes based on a compensation package that is “at guidelines.”

## PORTICO HEALTH BENEFITS COVERAGE

Portico Benefit Services, the nonprofit benefit ministry of the ELCA, provides the benefit program for rostered ministers, lay employees, and their families. Portico provides health, dental, prescription drug, retirement, disability, and group life insurance benefits in one bundled program.\* This program is designed to address the needs of rostered ministers and provide seamless benefits during change of call, leave from call, and other events unique to ministry. A bundled approach helps ensure rostered ministers and lay employees are protected against significant financial loss from a variety of risks. Through Portico, congregations\*\* in this synod and across the country pool their collective purchasing power to provide benefits in a cost-effective manner. For more information, see the ELCA Philosophy of Benefits at [PorticoBenefits.org/philosophy](http://PorticoBenefits.org/philosophy).

Congregations and plan members share the cost of benefits. Congregations are expected to support the well-being of their covered plan members by paying all or a significant portion of the contributions for benefits. Plan members are expected to participate in the cost of utilizing the benefits (e.g., deductibles, coinsurance, and copays).

The ELCA Church Council has approved a balance of cost-sharing between congregations and plan members. Portico offers a choice of ELCA-Primary health benefit options that fit this approved balance: Gold+, and Silver+ with either Level A or B employer HSA contribution. Each fall, congregations should engage in conversation with their sponsored plan members to determine the option that best fits their needs, and then make their selection during annual enrollment. Current contribution rates are available at [EmployerLink.PorticoBenefits.org](http://EmployerLink.PorticoBenefits.org) or by calling Portico at 800.352.2876.

\* *A plan member may waive health coverage if they have access to valid medical insurance coverage through their spouse or another employer.*

\*\* *“Congregations” may also refer to multi-point parishes or other non-parish ministry agencies such as Bible camps, long-term care facilities, hospitals, campus ministries, etc.*

### D. Travel Expense Reimbursement

Automobile and other work-related travel expenses are business expenses for the congregation/parishes and should not be regarded as part of the pastor’s salary. The current IRS mileage reimbursement rate, based on actual miles driven and reported by the pastor using his/her personal vehicle, should be used by congregations/parishes. Congregations/parish are advised to stay abreast of current IRS regulations pertaining to auto expense reimbursement rates.

Instead of reimbursing the pastor for use of his/her personal vehicle, the congregation/parish may choose to lease or purchase a car and assume the operating costs of the vehicle. For additional guidelines on auto reimbursement, see *Appendix B- Northwestern Minnesota Synod Travel Expense Reimbursement*.

### E. Professional Expense Reimbursement

It is recommended that professional expenses such as books, vestments, periodicals, professional dues, entertaining, communication (basic cell phone) and hospitality costs incurred in the performance of the duties of the call be shared by the congregation/parish.

### F. Official Synod Events

The constitution of the Northwestern Minnesota Synod requires all Rostered Ministers under call to attend meetings of the Synod Assembly.

In addition to the Synod Assembly, the synod expects that all rostered ministers under call will attend the

- **Synod Theological Day** (normally in the spring)
- **Theology for Ministry Retreat** (normally in the autumn)
- **First Call Theological Education core event** (for rostered ministers in their first three years of called ministry)<sup>4</sup>

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<sup>4</sup> Newly rostered ministers are required to participate in First Call Theological Education during the first three years of rostered service.

Attending these events is part of working in a collegial relationship with other pastors and sharing mutual accountability with one other. Because these are expectations the synod has for all rostered ministers under call, congregations/parishes will pay registration fees and/or reimburse the pastor for expenses incurred in participating in these events, not as compensation, but as part of the cost of doing the business of the congregation/parish.

The synod also encourages rostered ministers to attend text studies, conference pastoral meetings, and conference gatherings.

## **G. Continuing Education**

All full- and part-time rostered ministers of the ELCA are expected to complete at least 50 contact hours of continuing education annually.<sup>7</sup> Therefore, continuing education time and funding should be provided for them for updating skills and for professional growth in order to strengthen their ministries.

It is recommended that a minimum of two weeks (including up to two Sundays) and a minimum of \$1000 be granted annually for continuing education. The unused portion of the rostered minister's annual continuing education leave or continuing education allowance may be accumulated over a period of no more than three years for more major continuing education opportunities.<sup>5</sup> Continuing education may include courses, seminary classes, workshops, or independent study when directed toward a specific goal.

Use of continuing education funds is granted by the congregation/parish council or other appropriate authority. Termination of employment may cancel all time and money contributed by the employer for that employee.

Congregations/parishes are encouraged to consider a sabbatical policy for their rostered ministers. The Evangelical Lutheran Church in America recommends that rostered ministers be granted a period of extended study and renewal, a period of 1-3 months every 5-7 years in the present call.

## **H. Sabbath Rest and Time Off**

Adequate time off for rostered ministers is essential. It is recommended that vacation time be 4 weeks (including 4 Sundays) for all rostered ministers regardless of how long they have served in rostered ministry. Two full days off per week are recommended.<sup>6</sup>

**Vacation:** Vacation time is offered purely for the rest, relaxation, and renewal of rostered ministers. The following should not be considered part of vacation time: official synod events at which attendance is required; continuing education; time spent in outdoor ministries and retreats with congregation/parish youth and family groups; work on synod or Churchwide boards or committees.

**Holidays:** Holidays should be granted as days off in addition to vacation days. When the services of the rostered minister are required on recognized holidays, time off with pay should be granted at another time which causes minimal disruption to the congregation/parish. The following eight days are traditionally considered paid holidays: New Year's Day, Martin Luther King Day or Presidents Day, Easter Sunday, Memorial Day, Independence Day, Labor Day, Thanksgiving Day, and Christmas Day.

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<sup>5</sup> The compensation form that accompanies the Letter of Call urges that a minimum of \$1,400 be available annually for the rostered minister's continuing education. Example: the congregation provides a minimum of \$1000 and the rostered minister provides \$400 to reach the \$1,400 goal. The rostered minister may, through a voluntary salary reduction agreement, augment the congregation's contribution in order to reach the \$1,400 of annual support.

<sup>6</sup> Author and pastor, Eugene Peterson, describes Sabbath rest as follows: At regular intervals we all need to quit *our* work and contemplate [*God's* Work], quit talking to each other and listen to *him*. God knows we need this and has given us a means in Sabbath a day for praying and playing, simply enjoying what he is. One of my tasks [as pastor] is to lead you in the celebrative keeping of Sabbath each Sunday. But that is not a Sabbath for me. I wake up on Sunday morning with the adrenalin flowing. It is a workday for me. Monday is my Sabbath, and I need your help to observe it. From *Working with Angles: That Shape of Pastoral Integrity* (Grand Rapids: Eerdmans, 1987) pg 82.

**Other Circumstances:**

- On rare occasions the pastor and congregation/parish may need to negotiate the carrying over of unused vacation time into the following year.
- An additional two to four Sundays a year may be granted a pastor, with the congregation/parish providing for worship supply. This may be especially appropriate in congregations/parishes that have only one pastor.
- Employers may find it useful to negotiate with the pastor for additional vacation time or additional continuing education time in lieu of appropriate full salary increases, if acceptable to all parties.

**I. Mutual Ministry**

In order to help each congregation/parish of the NW MN Synod function effectively, the Synod strongly recommends that each congregation/parish form a Mutual Ministry (Staff Support) Committee. According to the model constitution of the ELCA, this committee should be composed of six persons who are appointed for two-year terms, three each on alternating years. Appointments are made by the president of the congregation/parish together with the pastor. However, it may be that size and method of appointment may vary in a given entity.

The purpose of the Mutual Ministry (Staff Support) Committee is to affirm and strengthen the mission efforts of the congregation/parish and the ministry which is performed by the staff.

Functions and benefits of a Mutual Ministry (Staff Support) Committee include:

- Helps develop open communication about expectations, attitudes, and concerns within the congregation/parish, the community, and staff.
- Identifies early warning signs of misunderstandings and takes action to diffuse certain problem situations before they escalate.
- Serves as a group with whom the rostered minister and other staff members can test new ideas and share confidential matters.
- Can plan strategies to improve skills of staff members or help develop plans within the congregation/parish to solve problem situations.

It is important that congregations/parishes establish a Mutual Ministry (Staff Support) Committee as part of their normal programming and not wait until there is a time of crisis in the congregation/parish with misunderstandings and hurt feelings. The committee should be understood as a significant element in the life of the rostered minister with regular reports to both the council and the congregation(s), although these reports will NOT include confidential matters.

For more information about Mutual Ministry (Staff Support) Committee it is suggested that each congregation/parish secure a copy of the booklet, *Pastor and People: Making Mutual Ministry Work*, Augsburg Fortress.

**J. Military Leave**

A congregation/parish whose rostered minister serves simultaneously as a chaplain in a military reserve unit must by law grant leave time for the pastor to fulfill his/her military obligations. Such military leave time is to be granted exclusive of vacation and continuing education time.<sup>7</sup>

It is recommended that each congregation/parish develop written policies relating to *compensation issues* for rostered ministers while on military leave. Policy guidelines are available from the ELCA Federal Chaplaincy website ([www.elca.org/federalchaplains/involuntarycallupguidelines.html](http://www.elca.org/federalchaplains/involuntarycallupguidelines.html)).

**K. Part-Time Staff**

Rostered Ministers serving part-time in congregations/parishes should have consideration for salary and benefits corresponding to a percentage of a full-time salary and benefits package. The required minimum continuing education should not be reduced by a percentage, however.

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<sup>7</sup> The same law applies to rostered and non-rostered persons who belong to military reserve units and who work in congregations or ministry agencies.

**L. Severance Policy**

It is recommended that each congregation/parish develop written policies relating to severance compensation for rostered ministers.

**M. Other Provisions**

Please see section IV for provisions that normally apply to all employees of congregations/congregation.

Please also see: *Appendix C: Compensation Worksheet for Ministers of Word and Sacrament*

## **IV. PROVISIONS THAT APPLY TO ALL EMPLOYEES**

### **A. Disability - Sick Leave**

In the event that any church staff person covered under the **ELCA Pension** (Portico Benefit Services) and **other benefits plan** becomes medically **disabled**, it is expected that the congregation/parish provide up to two (2) months of continued salary, housing, and contributions to the ELCA Pension (Portico Benefit Services) and other benefits plans in a 12-month period. It is recommended that each congregation/parish develop written policies regarding **sick leave** for all its employees. In general, one day of sick leave is granted per month worked, cumulative to 90 days. Normally sick leave policies allow employees to use sick leave days to care for immediate family members who are ill. “Immediate family” is typically defined to include spouse, parents, siblings, children, in-laws, grandparents, and grandchildren.

### **B. Emergency/Funeral Leave**

Absence of an employee for up to five days due to a death in the immediate family is normally permitted. “Immediate family” is typically defined to include spouse, parents, siblings, children, in-laws, grandparents, and grandchildren. If more than five days are needed, additional leave time may be granted at the discretion of the congregation/parish council.

### **C. Flexible Spending Accounts**

All employees of congregations/parishes covered under Portico Benefit Services and other benefits plan may set up a Flexible Spending Account (FSA) to cover the family’s eligible health care expenses and eligible dependent (day) care expenses. For complete information on this option, please refer to <https://porticobenefits.org/>.

### **D. Ministry Descriptions (“Job Descriptions”)**

The personnel committee or congregation/parish council should provide clear, well-defined ministry descriptions for all employees of the congregation/parish. Doing so will enhance performance and satisfaction for all employees.

### **E. Family Leave**

A *minimum* of 8 weeks is expected as paid family leave for *all* rostered ministers and church professionals. (NOTE: [Multiple studies](#) reveal that, for most infants, *12 weeks* under the daily care of their parent(s) before entering day care provides increased health and well-being outcomes for both the child and the family.)

What is paid family leave? Family leave is paid time off with full salary and benefits for the care of a newborn or newly adopted child. During family leave the rostered minister or employee is released from *all* work-related responsibilities and tasks. Other provisions for all pastoral/congregation care and other work-related contingences should be planned to serve the congregation/organization during the time of leave.

It is recommended that each congregation/parish develop a written policy relating to parental leave.<sup>8</sup>

### **F. Personal Days**

The congregation/parish may grant each employee 1-2 personal days off per year. Personal days are similar to vacation days. If they are not taken during the year granted, they may not be carried over to the following year.

### **G. Unemployment Compensation**

Federal and state law generally exempts churches from this requirement as service performed in the employ of a religious organization.

### **H. Workers’ Compensation**

All congregations/parishes are required by law to provide Workers’ Compensation coverage for all employees. For purposes of Workers’ Compensation, pastors are employees and therefore must be covered under Workers’ Compensation.

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<sup>8</sup> Congregations that have called a rostered couple (two rostered persons married to each other) should give particular attention to the question of whether both rostered persons will receive full parental leave.

## **Appendix A: Northwestern Minnesota Synod Parsonage Guidelines**

A parsonage is the home provided by the congregation/parish for its pastor(s). It is to be an aid in the carrying out of ministry. The congregation/parish serves God's mission and affirms its pastor as it provides a good home. The guidelines on the following pages are a way to help both pastor and congregation/parish. Following them will help the congregation/parish (1) become aware of needed improvements, (2) achieve synod-wide standards for congregation/parish-owned homes, and (3) become aware of abuses of the parsonage property.

Since the parsonage is the pastor's home, privacy should be respected. Congregation/parish members are expected to follow the same standards of politeness for such things as entering the parsonage as they would for any other home in the community.

Because it is the home of the pastor, the desires of the pastor should be consulted when changes become necessary. Further details about this are in the following guidelines.

The quality of the parsonage should meet a standard set by the homes of the majority of the members of the congregation/parish. The size should be adequate to accommodate families.

The tenant/landlord model may apply on occasion, but its application is quite limited. Unlike a renter, the pastor normally has little choice of residence. The relationship between the pastor and congregation/parish is not based on a lease or rental agreement, but upon a common bond in the service of Christ Jesus.

### **SPECIFIC GUIDELINES**

These are suggested specific guidelines for congregations/parish with parsonages. These are guidelines that congregations/parish and pastors may use to discuss the maintenance, repair and responsibilities relative to a church-owned home:

1. It is recommended that the congregation/parish either appoint a Parsonage Committee or designate another congregation leadership group (e.g. the property committee or the board of trustees) to administer these parsonage guidelines.
2. It is recommended that the following appliances be provided in the parsonage: stove, dishwasher, soft water system (if needed), humidifier/dehumidifier (if needed), refrigerator, washer and dryer, garbage disposal, air conditioning, TV antenna unless cable is provided.
3. It is recommended that the following utilities be paid directly by the congregation/parish or by utility allowance: electricity, gas, fuel oil, telephone (except personal long distance calls), Internet, soft water service (if needed), trash removal (metered bags or monthly pickup charges).
4. Items that would normally be supplied by the congregation/parish include: paint, wallpaper, window coverings, floor coverings, light fixtures, ceiling fans.
5. When a pastor first moves into a parsonage, the congregation/parish should see that it is thoroughly clean and should usually plan to redecorate.
6. The colors, fabric, design, etc., selected in the redecoration would normally be selected by those who will be living in the house in consultation with the appropriate committee. The congregation/parish, of course, would determine the price ranges for these items.
7. Parsonage maintenance and repair should be listed as a separate line item in the annual budget with a clear understanding of who has the authority to spend these budgeted funds.
8. There should be an annual inspection of the parsonage that is conducted with the pastor.

9. The pastor and congregation/parish should develop and annually update a list of necessary and desired repairs, maintenance, modernization, redecorating, and remodeling projects and together prioritize these projects.
10. There should be clear understanding about how regular maintenance and emergency repairs are to be handled. It is suggested that the pastor be authorized to spend a specified dollar amount at his/her own discretion. Any repairs in excess of this amount would require approval of the property committee or the congregation/parish council.
11. The pastor should be held responsible for any excess wear or damage caused to the parsonage while he/she was living there. This would include any damage caused by children or pets. When a pastor moves out of a parsonage and before all financial obligations are completed, there should be an inspection of the property to see that it is left clean and in good repair.
12. The grounds around the parsonage are primarily the responsibility of the congregation/parish. The congregation/parish should see that the lawn, shrubbery, and flower beds are in good condition when a pastor moves into the parsonage. The pastor may be expected to care for these grounds (mow; rake; remove snow; apply fertilizer, insecticides, herbicides) or these responsibilities may be shared by the congregation/parish. (The division of labor should be negotiated by the pastor and the council immediately after the pastor's arrival.)
13. Congregations/Parishes should consider taking care of the grounds around the parsonage while the pastor is on vacation or study leave.
14. The congregation/parish should provide suitable garage space for the pastor's automobile(s). Normally this would be space for two vehicles.

*Adapted from documents used in the Nebraska and Southwestern Minnesota Synods.*



## **Appendix B: Northwestern Minnesota Synod Travel Expense Reimbursement**

In the total planning of the compensation/reimbursement package for the rostered minister, it is important to disconnect compensation from reimbursement. One is salary; the other is repayment to the rostered minister for out-of-pocket expenses incurred during his/her ministry on behalf of the congregation/parish.

The automobile reimbursement<sup>9</sup> may be the single largest item of reimbursement for the rostered minister, so it is important to plan wisely. Although the ministry of the congregation/parish must be of primary importance, pertinent tax issues must also be considered. The congregation/parish must fully reimburse the rostered minister for official use of his/her vehicle for church business. Automobile expense reimbursement should be considered a congregation ministry expense not a part of the salary.

The following are options that rostered ministers and congregations/parishes may consider:

1. The congregation/parish leases the automobile and provides insurance, tolls, parking fees, maintenance, and repair coverage including a credit card for fuel.
2. The rostered minister owns his/her car and is reimbursed from a draw account by the church treasurer.
3. The rostered minister owns his/her car and the congregation/parish pays a flat car allowance as detailed in the church budget. If this option is chosen, the rostered minister must file a Form 2106 detailing his/her costs and reimbursements. If the rostered minister cannot verify that all dollars received were for professional miles driven, the residue must be claimed as taxable income.
4. The rostered minister leases a vehicle and is reimbursed from a draw account by the church treasurer.

Regardless of the option used, the rostered minister must keep complete records of automobile expenses, professional miles driven, and personal miles driven.

As leaders of congregations/parishes consider what is fair reimbursement for expenses incurred, they need to remember that the rostered minister is assisting them in their ministry. The automobile is as important a ministry tool as is the telephone. Without full access to such tools, the entire ministry of a congregation/parish may be inhibited.

*Adapted from documents used in the St. Paul Area Synod and the Southwestern Minnesota Synod.*

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<sup>9</sup> Congregations/Parishes should stay abreast of changes in IRS regulations pertaining to automobile reimbursement

## Appendix C: Worksheet for Ministers of Word and Sacrament with a Parsonage

### A. COMPENSATION

- 1) Base Salary \$ \_\_\_\_\_  
(See page 7 for the minimum salary amount for the appropriate year of service.  
Also consider pertinent Additional Considerations Box recommended amounts.)
- 2) Social Security Matching for Base Salary [Base Salary x .0765] \$ \_\_\_\_\_  
(Because pastors are considered self-employed by the IRS for social security computations only and must pay this amount on all salary and allowances and on the parsonage valuation, the synod council recommends that congregations/parishes/Synod contribute a minimum of ½ of the total self-employment social security tax.)
- 3) Parsonage Valuation [(Base Salary + S.S. Matching from line 2) x .30] \$ \_\_\_\_\_  
(Not cash compensation. For Portico benefits and IRS purposes only)
- 4) Social Security Matching for Parsonage Valuation [Line 3 x .0765] \$ \_\_\_\_\_  
(See note above for line 2.)
- 5) Utilities Allowance (only when paid directly to the pastor) \$ \_\_\_\_\_
- 6) Furnishing Allowance (only when paid directly to the pastor) \$ \_\_\_\_\_
- 7) **Defined Compensation** [Total of lines 1-6] \$ \_\_\_\_\_  
(NOTE: Line 3 is for valuation purposes only, lines 1, 2, 4, 5 and 6 figure into the Ministers actual paycheck.)
- 
- 8) Housing Equity Allowance \$ \_\_\_\_\_  
[0-15 years of experience: Defined Compensation x .045;  
15+ years of experience: Defined compensation x .06]  
(See page 7. The Synod Council recommends that this be a minimum of 4.5% of the Defined Compensation)
- 

### B. PENSION & OTHER BENEFITS

Step by step procedure:

Please note that the Portico Benefit Calculators are no longer accessible without a User Name and Password. Most Congregation Treasurers and current plan members should already have User Names and Passwords.

Also, you will need to know the Health Benefit Option chosen by your congregation council or sponsoring organization before proceeding.

- a) Go online to <https://porticobenefits.org>
- b) Click on the “myPortico” button for an individual plan member or the “EmployerLink” button for a sponsoring organization.
- c) Enter User Name and Password in the proper boxes. Then, click the “Sign In” button.
- d) Click on “Overview & Life Changes.”
- e) Under “Understanding Your Benefits,” click on the “Calculating the Cost of Benefits” line.
- f) Under “Plan Member Benefit Costs,” click on the “Benefits Costs Calculator” button.
- g) On this page you will need to select the proper plan year, select the proper Health Benefit Option (chosen by your congregation council or your sponsoring organization), select “Northwestern Minnesota Synod-3D” in the “Synod, Seminary, or Churchwide Ministry” box, then click on the continue button.

**Continued on next page....**

- h) On this page you will need to enter the Total Defined Compensation (line 5 of the worksheet).
- i) Next, in the “Plan Member Health Coverage” box, you will need to select between “ELCA primary,” “ELCA Medicare-Primary,” and “Waive Health Benefits,” then enter the plan members birth date.
- j) Next, under “Spouse Health Coverage” and “Children Health Coverage” you will need to select between these four options under each: None, ELCA-Primary, ELCA Medicare-Primary, and Waive.
- k) Under “Special Circumstances” you will need to answer “yes” or “no” to two questions.
- l) Under Retirement Contributions, enter Employer Retirement Contribution Percentage. In most cases, unless otherwise negotiated, this would be 10%. Some long-serving pastors, from ELCA predecessor churches, are to be compensated at 12%.
- m) Under “Housing Equity Retirement Contribution” you will need to select between three options: None, Flat Rate, and Percentage of Total Defined Compensation. If the plan member is receiving a housing allowance, in the vast majority of cases, “None” would be the proper selection. If the plan member is to live in housing (a parsonage) provided by the congregation or sponsoring organization, then the latter two options are in play. If you select “Flat Rate,” you will need to then enter a dollar figure per month. If you select the “Percentage” option, you will need to enter the proper percentage. (see the Housing Equity section of the guidelines for the recommended percentage. Then click on the “Continue” button.
- n) On the page next generated, you can review the Input Summary by clicking on the small blue downward arrow on the right side of the page.
- o) By clicking on the small blue downward arrow on the right side of the page corresponding to the Health Benefit Option, you will get the calculated numbers of benefit costs per month and per year.

**Carry total from line 7 (Defined Compensation) to here** —————→ \$ \_\_\_\_\_

9) ELCA Medical, Dental & Pension Plan \$ \_\_\_\_\_

(enter “Total Benefits Contribution”)

10) Additional Benefits \$ \_\_\_\_\_

11) **Compensation, Pension & Other Benefits Total** [Add Lines 7, 9, 10 and 11] \$ \_\_\_\_\_

**B. EXPENSES**

12) Transportation Mileage/Travel Expense Reimbursement \$ \_\_\_\_\_

(See page 8 of Synod Guidelines)

13) Professional Expense Reimbursements \$ \_\_\_\_\_

(See pages 8 and 9 of Synod Guidelines)

14) Official Synod Events \$ \_\_\_\_\_

*(Includes Synod Assembly, Synod Theological Day, Theology for Ministry Conference, and First Call Theological Education Core Events)*

15) Continuing Education **(Minimum \$1,000)** \$ \_\_\_\_\_

**Total Compensation, Pension & Benefits, and Expenses** [Add Lines 11-15] \$ \_\_\_\_\_

**C. NONFINANCIAL COMPENSATION**

Vacation \_\_\_\_\_ Weeks, including \_\_\_\_\_ Sundays

Continuing Education \_\_\_\_\_ Weeks, including \_\_\_\_\_ Sundays

## **Appendix D: Resources for Personnel and Compensation Issues in Congregations/Parishes of the ELCA**

Bacher, Robert and Cooper-White, Michael, *Church Administration: Programs, Process, Purpose*, Minneapolis: Augsburg Fortress, 2007.

Berry, Erwin, *The Alban Personnel Handbook for Congregations*, Washington DC: Alban Institute, 1999.

*The Compensation Handbook for Church Staff* (published by *Christianity Today* magazine). Information on the latest issue of this resource is available at <http://store.churchlawtodaystore.com/20cohaforchs.html>

Holford, Trish, *Our Staff: Building Our Human Resources*, Minneapolis: Augsburg Fortress, 2002.

*Pastor and People: Making Mutual Ministry Work*, Minneapolis: Augsburg Fortress, 2003.

Peterson, Eugene, *Working the Angles: The Shape of Pastoral Integrity*, Grand Rapids: Eerdmans, 1987

Rueter, Alvin C., *Personnel Management in the Church*, Minneapolis: Augsburg 1984